

Message Text

SECRET

PAGE 01 GENEVA 05472 121023Z

20

ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

----- 032333

Z 120925Z JUL 75

FM USMISSION GENEVA

TO SECSTATE WASHDC FLASH 4547

S E C R E T GENEVA 5472

NODIS

FOR USDEL SECRETARY PARTY BONN

FOR SONNENFELDT FROM SHERER

EO: 11652: GDS

TAGS: CSCE PFOR XG

SUBJ: CSCE: TURKISH PROBLEMS

1. FOLLOWING ARE CURRENT SPECIAL TURKISH PROBLEMS IN CSCE

A. MALTESE AMENDMENT -- MALTESE AMENDMENT ON "REDUCING MILITARY FORCES" IN THE MEDITERRANEAN REGION IS READ BY THE TURKS AS PARTLY DIRECTED AGAINST THEM, IN PARTICULAR IN CYPRUS CONTEXT. TURKISH DELEGATION RECEIVED TELEPHONE INSTRUCTIONS JULY 10 TO FIRMLY OPPOSE MALTESE AMENDMENT, AND APPEALED TO US FOR UNDERSTANDING OF THEIR PROBLEM. IF FRG CAN HEAD OFF MALTESE AMENDMENT, THIS TURKISH PROBLEM WILL DISAPPEAR. (FRENCH POSITION ON THIS ISSUE MAY BE KEY, AND WE WOULD RECOMMEND DIRECT CONTACT WITH SAUVAGNARGUES.) OTHERWISE IT WILL BE NECESSARY TO MAKE A COUNTER-PROPOSAL TO MINTOFF. BEST CHANNEL FOR THIS MAY BE ROMANIAN FONMIN MACOVESCU, WHO HAS TAKEN ON AN INTERMEDIARY ROLE. USDEL IDEA FOR A COUNTER-PROPOSAL, WHICH WE HAVE NOT REPEAT NOT DISCUSSED OUTSIDE THE DELEGATION, IS "PROMOTING ARMS REDUCTION EFFORTS IN THE REGION".

B. AREA EXCEPTION FOR MANEUVER CBM -- TURKS WANT A FRONTIER ZONE OF 100 KM (150 KM FALLBACK) FOR AREA OF NOTIFICATION FOR MANEUVER

SECRET

SECRET

PAGE 02 GENEVA 05472 121023Z

CBM. THEY ALSO WANT EXEMPTION FOR FRONTIERS WITH NON-PARTICIPAT-

ING STATES (IRAQ, SYRIA, IRAN), AND FOR PORTS FACING CYPRUS. LAT-
TER DEMANDS HAVE BEEN MET, BUT 100 KM BORDER ZONE IS PARTICULARLY
DIFFICULT BECAUSE SOVIETS SAY THEY WILL INSIST ON AN EQUAL ZONE,
THUS UNDERCUTTING ALLIED EFFORTS TO GET PRESENT 250 KM COMMITMENT
FROM SOVIETS. TURKS CLAIM CENTRAL ANATOLIA IS A "SANCTUARY" AND
THEY CANNOT NOTIFY MANEUVERS THERE. WE BELIEVE ONLY FEASIBLE SO-
LUTION AT THIS POINT IS TO CONVINCE THE TURKS TO YIELD ON THIS
ISSUE. FRG DEMARCHE WITH TURKISH CHIEF OF GENERAL STAFF, AND AL-
LIED DEMARCHES IN ANKARA, HAVE EVIDENTLY HAD SOME EFFECT, AND
TURKS ARE NOW RECONSIDERING THEIR POSITION. IF THEY DO NOT GIVE
UP ON THIS QUESTION, WE COULD CONSIDER TRYING TO TRADE-OFF A CON-
CESSION ON INDEPENDENT AMPHIBIOUS AND AIRBORNE MANEUVERS (SEE FOL-
LOWING PARAGRAPH) IN EXCHANGE FOR THE TURKS JOINING CONSENSUS ON
AREA.

C. SUB-THRESHOLD FOR AMPHIBIOUS AND AIRBORNE MANEUVERS -- TURKS
PROPOSED ON JULY 8 A SPECIAL LOWER THRESHOLD (TWO BRIGADES, WHICH
THEY DEFINE AS 4,000 TROOPS) FOR AMPHIBIOUS AND AIRBORNE MANEUVERS,
BASED ON THEIR FEAR THAT A TWO BRIGADE AMPHIBIOUS ATTACK COULD
GAIN CONTROL OF THE BOSPHORUS STRAITS. THIS PROVOKED ANGRY RE-
ACTION FROM SOVIETS, AND NATO ALLIES BELIEVE TURKISH PROPOSAL IS
NON-NEGOTIABLE. WE HAVE PROPOSED TO DEPARTMENT THAT A RELATIVELY
HARMLESS WAY TO ASSIST GENERAL EFFORT TO BRING TURKS AROUND ON
THIS POINT WOULD BE TO AGREE TO NOTIFICATION OF INDEPENDENT AMPHI-
BIOUS AND AIRBORNE MANEUVERS OVER REGULAR THRESHOLD OF 25,000
TROOPS, BUT DEPARTMENT HAS REFUSED THIS REQUEST (STATE 163449 OF
JULY 11). WE STILL BELIEVE AUTHORIZATION TO AGREE TO NOTIFICA-
TION OF SUCH MANEUVERS WOULD NOT REPEAT NOT BE DETRIMENTAL TO US
INTERESTS, AND THAT IT MAY BE ONLY POINT ON WHICH WE CAN OFFER
SOME FLEXIBILITY TO TURKS IN ORDER TO BRING THEM TO JOIN OVERALL
CONFERENCE CONSENSUS AND AGREE TO CONVENING OF STATE III.

D. CYPRIOT REPRESENTATION AT STAGE III -- TURKS VEHEMENTLY OP-
POSE PRESENCE OF MAKARIOS AT STAGE III, AND HAVE MADE DEMARCHES
FAVORING SOME FORM OF JOINT GREEK-TURKISH CYPRIOT REPRESENTATION.
ON DEPARTMENT'S INSTRUCTIONS WE HAVE GENTLY BUT FIRMLY DISCOURAGED
THE TURKS FROM PURSUING THIS LINE, ON GROUNDS THAT IT WOULD BE
COUNTER-PRODUCTIVE AND WOULD FORCE ALL CSCE PARTICIPATING STATES
TO REITERATE THEIR RECOGNITION OF MAKARIOS REGIME AS ONLY LEGITI-
MATE GOVERNMENT OF CYPRUS. TURKS HAVE LISTENED CAREFULLY TO THIS
SECRET

SECRET

PAGE 03 GENEVA 05472 121023Z

ARGUMENTATION, AND HAVE CEASED TALKING ABOUT CYPRUS ISSUE. TURK-
ISH DELEGATION HEAD RECENTLY TOLD US HE THOUGHT MOST DIFFICULT
PROBLEM FOR TURKS WERE IN MILITARY FIELD, AND THAT CYPRUS PRO-
BLEM "COULD BE RESOLVED". FROM THIS WE HAVE INFERRED THAT TURKS
ARE PREPARED TO BE MORE FLEXIBLE ON THE ISSUE, ALTHOUGH THEY HAVE
SAID NOTHING CONCRETE AND CONTINUE TO ALLUDE TO "UNRESOLVED PRO-
BLEMS". WE BELIEVE ONLY POSSIBLE COURSE IN THIS SITUATION IS TO
CONTINUE TO DISCOURAGE THE TURKS FROM OBJECTING TO MAKARIOS. IF

CYPRIOT GOVERNMENT WOULD MAKE SOME GESTURE TOWARD TURKISH CYPRIOT COMMUNITY WITH REGARD TO PARTICIPATION AT STAGE III (SUCH AS INCLUSION OF TURKISH CYPRIOTS IN CYPRIOT DELEGATION, AND CLEARANCE OF MAKARIOS' SPEECH) WE BELIEVE THIS PROBLEM WOULD BE RESOLVED.

2. WE UNDERSTAND HARTMAN IS SEEING TURKISH AMBASSADOR ON MONDAY, JULY 14, AND ARE ALSO TRANSMITTING SUBSTANCE OF THIS TELEGRAM DIRECT TO HIM IN A SEPARATE EXDIS CABLE.DALE

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ARMED FORCES, CAT-B, MILITARY PLANS, MILITARY EXERCISES, STAGE III
Control Number: n/a
Copy: SINGLE
Draft Date: 12 JUL 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA05472
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: N750002-0057
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 2
Legacy Key: link1975/newtext/t19750761/aaaaccfd.tel
Line Count: 123
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: NODIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 04 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 JUN 2003 by KelleyW0>; APPROVED <17 OCT 2003 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: LOCK1
Status: NATIVE
Subject: CSCE: TURKISH PROBLEMS
TAGS: PFOR, XG, CY, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006